

## Message Text

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ORIGIN EPA-04

INFO OCT-01 EUR-12 ISO-00 OES-07 COME-00 CIAE-00  
INR-10 NSAE-00 SS-15 /049 R

DRAFTED BY EPA/EXECSEC:P.SHOSTAL  
APPROVED BY OES/APT/SEP:R.G.MORRIS  
EUR/SOV:R.WINDSOR  
DOC/S.GALLER  
OES/APT/SEP:D.CRAMER  
OES/ENP/EN:HSPIELMAN

-----082667 280709Z /11

R 271823Z APR 78  
FM SECSTATE WASHDC  
TO AMEMBASSY MOSCOW

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E.O. 11652: N/A

TAGS: SENV, US, UR

SUBJECT: US-USSR ENVIRONMENTAL AGREEMENT: NEW PROJECTS  
(02.00)

1. REQUEST EMBASSY DELIVER FOLLOWING LETTER, DATED APRIL 25, FROM SHOSTAL TO KAZAKOV:
2. DR. YURIY YE. KAZAKOV - APRIL 25, 1978  
MAIN ADMINISTRATION OF THE HYDROMETEOROLOGICAL SERVICE OF  
THE USSR  
PEREULOK PAVLIKA MOROZOVA, 12  
MOSCOW D-376

DEAR YURIY:

AS WE APPROACH THE MID-YEAR REVIEW, I WISH TO SHARE WITH  
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YOU THE US SIDE'S REACTIONS TO THE NEW PROJECT PROPOSALS  
PRESENTED BY THE SOVIET SIDE DURING THE SIXTH JOINT  
COMMITTEE MEETING.

REGARDING THE PROPOSAL ON TECHNICAL MEANS FOR SOLVING  
PRACTICAL PROBLEMS OF ENVIRONMENTAL QUALITY CONTROL, WE  
WOULD LIKE TO EXPLORE WITH YOU IN DETAIL THE FOCUS FOR

AND MEANS OF CARRYING OUT SUCH JOINT WORK. WE BELIEVE

THAT THERE ARE EXCELLENT PROSPECTS IN THIS FIELD AND HAVE TRIED TO SPELL OUT IN DETAIL WHAT COOPERATION MIGHT INVOLVE. PLEASE SEE THE ATTACHMENT TO THIS LETTER, WHICH CONTAINS A SUGGESTED TEXT WHICH COULD BE DISCUSSED AT THE MID-YEAR REVIEW. AS YOU WILL SEE, WE ENVISAGE HAVING SUCH WORK CARRIED OUT IN THE FRAME WORK OF PROJECT 02.11-21, HARMONIZATION OF STANDARDS. IF THE SOVIET SIDE AGREES TO SUCH AN APPROACH, THIS WOULD INVOLVE SOME RESTRUCTURING OF PROJECT 02.11-21.

WITH RESPECT TO THE PROPOSAL ON CREATING AND REFINING NON-EFFLUENT AND LOW-WASTE TECHNOLOGICAL PROCESSES, THE US SIDE HAS CAREFULLY STUDIED THE SOVIET SIDE'S PROPOSAL. WHILE WE BELIEVE THAT THIS IS A WORTHWHILE THEME FOR CONTINUING DIALOGUE, AT PRESENT WE DO NOT SEE SUFFICIENT CONTENT FOR A SEPARATE PROJECT. IN STUDYING THE LIST OF SUBJECTS PROPOSED, WE HAD DIFFICULTY IDENTIFYING THE PROCESSES WHICH THE SOVIET SIDE HAD IN MIND. COULD YOU PLEASE GIVE US MORE DETAILS ON THIS POINT?

FINALLY, ON THE SUBJECT OF ENVIRONMENTAL EDUCATION, IT WOULD BE HELPFUL TO HAVE THE DETAILS OF THIS PROPOSAL WHICH THE SOVIET SIDE AGREED TO PROVIDE. WE ARE EXPLORING POSSIBILITIES IN THIS AREA, AND YOUR THOUGHTS WOULD BE UNCLASSIFIED

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MOST WELCOME.

I HOPE THE ABOVE WILL BE HELPFUL IN YOUR PREPARATIONS FOR THE MID-YEAR REVIEW. IT WILL BE A PLEASURE TO SEE YOU AGAIN AT THAT TIME.

WITH BEST REGARDS.

SINCERELY, PIERRE SHOSTAL.

3. ATTACHMENT:

TECHNICAL MEANS FOR SOLVING PRACTICAL PROBLEMS OF ENVIRONMENTAL QUALITY CONTROL:

THE PAST FIVE YEARS OF PROJECT 02.11-21 OF THE US-USSR ENVIRONMENTAL AGREEMENT HAVE PRODUCED SOME MEANINGFUL DIALOGUE, INFORMATION EXCHANGE, AND A BASIC UNDERSTANDING OF ENVIRONMENTAL ISSUES BETWEEN BOTH SIDES. WE BELIEVE THAT THIS PROJECT HAS MATURED TO A LEVEL WHERE WE CAN BEGIN TO APPLY IN PRACTICE THE EXPERIENCE GAINED.  
(END OF THIS PARA.)

THE FOCUS OF ACTIVITY OUGHT TO BE ON EXCHANGING INFORMATION ON HOW DECISIONS ARE REACHED FOR THE ALLOCATION OF RESOURCES AMONG COMPETING NEEDS. IN PARTICULAR, PROJECT ACTIVITY SHOULD ANALYZE THE DEVELOPMENT OF POLLUTION ABATEMENT STRATEGIES AND INVESTMENT DECISIONS WITHIN AN INDUSTRY OR INDUSTRIAL SECTOR. THE ACTIVITIES OF THIS PROJECT WOULD BE CLOSELY LINKED WITH THOSE PROJECTS WHICH INVOLVE DECISION MAKING ON A REGIONAL BASIS (E.G., 02.02-11, 12, AND 02.07-21).

SPECIFICALLY, SUCH COOPERATION WOULD FOCUS OUR EFFORTS ON SELECTED INDUSTRIES IN SPECIFIED GEOGRAPHIC AREAS OF INDUSTRIAL IMPORTANCE. JOINT US-SOVIET TEAMS WOULD

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CONDUCT ON-SITE EVALUATIONS IN BOTH COUNTRIES. ANALYSES WOULD BE UNDERTAKEN TO DETERMINE THE NATURE, EXTENT AND SOURCES OF INDUSTRIAL POLLUTANTS, EVALUATE ENVIRONMENTAL MONITORING REQUIREMENTS, EXAMINE THE HUMAN HEALTH AND ECOLOGICAL IMPACTS OF INDUSTRIAL ENVIRONMENTAL POLLUTANTS, THE BENEFITS AND COSTS OF ABATEMENT AND CONTROL, IDENTIFY APPLICABLE STANDARDS AND AVAILABLE TECHNOLOGICAL CONTROL MEANS, AND EVALUATE THE STANDARDS IMPLEMENTATION PROGRAM BY INDUSTRIAL ENTERPRISES.

THESE TEAMS WOULD PREPARE JOINT REPORTS, FOR CONSIDERATION BY THE JOINT COMMITTEE AND RELEVANT AUTHORITIES, EVALUATING THE STATE OF POLLUTION IN THAT INDUSTRY, ENVIRONMENTAL MONITORING REQUIREMENTS, AND PROVIDING A SET OF SITE OR INDUSTRY SPECIFIC TECHNOLOGICAL CONTROL OPTIONS, WITH CORRESPONDING COSTS AND BENEFITS.

ACTIVITIES COULD BE PHASED OVER TIME, WITH ENVIRONMENTAL MEASUREMENT AND ECOLOGICAL IMPACT ASSESSMENT AS THE INITIAL ACTIVITIES. TECHNOLOGICAL CONTROL OPTIONS AND ECONOMIC ANALYSES WOULD FOLLOW. THE PREPARATION OF THE FINAL REPORT CONTAINING EVALUATION OF STANDARDIZATION AND IMPLEMENTATION PROGRAMS WOULD BE THE FINAL PRODUCT.

POTENTIAL CANDIDATE INDUSTRIES INCLUDE INORGANIC CHEMICALS, IRON AND STEEL, COPPER, PULP AND PAPER, FOSSIL FUEL ELECTRIC POWER GENERATION, TEXTILES, PETROLEUM REFINING, FOOD PROCESSING, AND OTHER INDUSTRIES OF SUBSTANTIAL ENVIRONMENTAL IMPORTANCE.

ON THE SOVIET SIDE, WE HOPE THAT REPRESENTATIVES OF INDUSTRIAL MINISTRIES WOULD PARTICIPATE IN THESE ACTIVITIES.

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(END OF THIS PARA.)

POSSIBLE SUBSEQUENT ACTIONS: IF AGREEMENT IS REACHED IN PRINCIPLE ON THE SCOPE OF WORK AT THE MID-YEAR REVIEW MEETING OF THE JOINT COMMITTEE SUBSEQUENT ACTIONS WOULD INVOLVE:

- 1. PREPARATION OF A DRAFT EXPERIMENTAL PROJECT DESCRIPTION;
- 2. ACCEPTANCE OF PROJECT DESCRIPTION BY PARTICIPATING ORGANIZATION; AND
- 3. JOINT ORGANIZATIONAL MEETING TO AGREE ON IMPLEMENTATION PLAN.

END TEXT OF LETTER AND ATTACHMENT. VANCE

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** AGREEMENTS, ENVIRONMENT, PROGRAMS (PROJECTS)  
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**Copy:** SINGLE  
**Draft Date:** 27 apr 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
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**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:**  
**Disposition Date:** 01 jan 1960  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978STATE107620  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** P.SHOSTAL  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
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**Original Handling Restrictions:** n/a  
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**Review Release Event:** n/a  
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**Status:** NATIVE  
**Subject:** US-USSR ENVIRONMENTAL AGREEMENT: NEW PROJECTS (02.00)  
**TAGS:** SENV, US, UR  
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**Type:** TE  
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**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014